

January 27, 2015

County of Greene, Virginia

THE GREENE COUNTY BOARD OF SUPERVISORS MET ON TUESDAY, JANUARY 27, 2015 AT 6:30 P.M. IN THE COUNTY MEETING ROOM.

Present were: David Cox, Chairman  
Jim Frydl, Vice Chairman  
Eddie Deane, Member  
Davis Lamb, Member  
Bill Martin, Member  
John C. Barkley, County Administrator  
Ray Clarke, County Attorney  
Patti Vogt, Deputy Clerk

RE: EXECUTIVE SESSION

Upon motion by Davis Lamb and unanimous vote, the Board entered into Executive Session to discuss legal and personnel matters pursuant to Section 2.2-3711 Subsection (a, 1-7) of the Code of Virginia.

- 1) PERSONNEL MATTERS
- County Administration
  - Planning Department

Virginia Code Reference

2.2-3711 A.1: Discussion, consideration, or interviews of prospective candidates for employment; assignment, appointment, promotion, performance, demotion, salaries, disciplining, or resignation of specific public officers, appointees, or employees of any public body;

- 2) LEGAL

Virginia Code Reference

2.2-3711 A.7: Consultation with legal counsel employed or retained by a public body regarding specific legal matters requiring the provision of legal advice by such counsel.

Recorded vote:	David Cox	-	Yes
	Jim Frydl	-	Yes
	Eddie Deane	-	Yes
	Davis Lamb	-	Yes
	Bill Martin	-	Yes

Motion carried.

Upon motion by Davis Lamb unanimous vote, the Board returned to Open Session.

Recorded vote:	David Cox	-	Yes
	Jim Frydl	-	Yes
	Eddie Deane	-	Yes
	Davis Lamb	-	Yes
	Bill Martin	-	Yes

Motion carried.

By unanimous vote, all members certified that only public business matters lawfully exempted from the Open Meeting requirement and only such matters as identified by the motion to enter into Executive Session were discussed.

Recorded vote:	David Cox	-	Yes
	Jim Frydl	-	Yes
	Eddie Deane	-	Yes
	Davis Lamb	-	Yes
	Bill Martin	-	Yes

Motion carried.

RE: PUBLIC MEETING

The Chairman opened the meeting with the Pledge of Allegiance followed by a moment of silence.

RE: PUBLIC HEARING – NORMAN DEAN SR./DEAN CENTER, LLC – REZONE

Ms. Stephanie Golon, County Planner, reviewed the request from Norman Dean, Sr./Dean Center, LLC to rezone from R-1, Residential, to B-3, Business, 8.797 acres located on Frankie Drive and Jennings Loop identified on County Tax Maps as 60C-(A)-21C, 22 and 60C-(14)-2. (RZ#14-002) The current R-1 zoning would allow for a 9 lot by-right subdivision with public sewer/private water. A site plan and grading plan are approved for TMP 60C-(14)-2 to perform excavation and fill work. Excavation of TMP 60C-(A)-22 and 21C is also underway.

The Comprehensive Plan encourages mixed-use development that offer commercial, office and residential development in growth areas.

The County had a multi-modal study completed in 2009. The study provides the rudimentary plan for a loop road along the Route 29 and Route 33 corridors.

The hearing was opened and closed with no public comments.

Mr. Frydl said all requirements will have to be met and are a part of the site plan process.

Mr. Martin asked Mr. Dean if he had an idea how the property might be developed. Mr. Dean said not at this time. He requested the rezone because he felt it is appropriate.

Mr. Frydl said the rezone fits the Comprehensive Plan and makes perfect sense. He noted the B-3 zone is intended for conduct of businesses to which the local and transient public requires frequent and efficient access. Uses permitted in this zone are characterized by constant heavy traffic and heavy trucking with adequate infrastructure. Mr. Frydl questioned if there would be efficient access for heavy traffic and if B-2 zoning would be more appropriate. However, this is not a bad place to put less desirable uses because it's off the beaten path a little bit. Mr. Frydl felt the property is definitely appropriate for B-2 zoning, is not appropriate at all for B-3 zoning but he said he did not want to prohibit future development.

Upon motion by Eddie Deane and unanimous vote, the Board approved the request from Norman Dean, Sr./Dean Center, LLC to rezone from R-1, Residential, to B-3, Business, 8.797 acres located on Frankie Drive and Jennings Loop identified on County Tax Maps as 60C-(A)-21C, 22 and 60C-(14-2).

Recorded vote:	David Cox	-	Yes
	Jim Frydl	-	Yes
	Eddie Deane	-	Yes
	Davis Lamb	-	Yes
	Bill Martin	-	Yes

Motion carried.

RE: PIEDMONT VIRGINIA COMMUNITY COLLEGE

Dr. Frank Friedman, President of Piedmont Virginia Community College, was present to provide the annual update on activities. There are 5554 students enrolled in credit classes. Of that number, 505 are from Greene County. There are 156 students attending classes at the Giuseppe Center in Stanardsville.

Dr. Friedman said some courses being considered at the Giuseppe Center include: horticulture program, certified nursing assistant, computer networking, cyber security, criminal justice and intelligence. The license practical nursing program may be offered in the future.

Last fall 112 high school students were in the dual enrollment program taking classes at the high school. Those students earned 336 college credit hours and tuition would have cost \$43,000. Approximately 30%, 53 students, of the last graduating class from the high school enrolled at PVCC.

High school students can earn an associate degree at the same time they are graduating from high school through the Early College Program. There are 38 students signed up for that program. One concern with the program is the cost. Dr. Friedman said they do not want students to opt out due to financial reasons. High school students are not eligible for federal financial aid. They have raised \$40,613 in scholarships for next year.

RE: GENERATOR PROJECT

Ms. Melissa McDaniel, Emergency Services Director, said the County was awarded a grant in March, 2014 for approximately \$97,000 with a 25% local match. The projects include replacing a generator at Ruckersville Fire Department and purchase of a generator for Stanardsville Fire Department. Ms. McDaniel said she was notified that VDEM will pick up 20% of the 25% local match which leaves Greene County's share at \$4,853.

A request for proposal was advertised and bids received for a 100KW generator for both sites and with a 100KW generator for Stanardsville and an 80KW generator for Ruckersville.

Ms. McDaniel recommended the contract be awarded to SNB Services. She said she could probably find the \$4,800 in her budget. The Board needs to decide what size generator should be purchased for Ruckersville.

Upon motion by Davis Lamb and unanimous vote, the Board awarded the contract to SNB Services for a 100KW generator at both sites for a total project cost of \$88,107.07.

Recorded vote:	David Cox	-	Yes
	Jim Frydl	-	Yes
	Eddie Deane	-	Yes

Davis Lamb	-	Yes
Bill Martin	-	Yes

Motion carried.

RE: CENTRAL VIRGINIA REGIONAL JAIL

Mr. Lamb briefly reviewed the history of the Regional Jail noting the Board of Supervisors approved the expansion project by unanimous vote on September 13, 2011. The project for an additional 200 beds cost \$16,928,382. Greene County's share was 15.92% with an annual debt service of \$33,687. This did not include operational costs.

Mr. Lamb presented the following information:

- Albemarle-Charlottesville Regional Jail - \$85.50 per in-mate per day
- Augusta – Middle River - \$75.36 per in-mate per day
- Culpeper - \$81.14 per in-mate per day
- Central VA Regional Jail - \$60.97 per in-mate per day

Localities should contact legislators to request their support of the Compensation Board providing funds for staffing the expansion at the CVRJ.

Mr. Barkley said the County is looking at a big budget increase of \$600,000 to \$800,000 for operational costs regardless of the reason. State funding is the wild card for all participating localities which includes Orange, Madison, Fluvanna, Louisa and Greene. The expansion is scheduled to open in the fall of 2016. A committee, comprised of County Administrator's, Jail Authority members and Jail staff, has been formed to consider all options. All figures are moving targets right now.

Mr. Frydl said the Jail has been able to spend wisely and develop a reserve to offset costs. He noted that is money the localities have already paid. Preliminary numbers indicate a two year increase of 102% for Greene which is a 4.8 cent increase in the real estate tax if no offset is realized. That would equal \$111 per day per in-mate for Greene. There has been no preparation for an increase of this size. This would make the Jail budget second only to the Schools in local funds.

Mr. Martin said he understood the County was participating in construction of the expansion. He also understood the County would not be participating in operational and staffing costs as the State was going to cover those costs. The Board should have seen these numbers two years ago.

Mr. Frydl said the understanding was the County would assume some of the operational costs. The Board did not anticipate such a large increase. Hopefully, this is the worst case scenario and State funds will offset the cost.

Mr. Martin said that still doesn't excuse the failure to budget and failure for the Board to have this information well in advance in order to plan ahead.

Mr. Glenn Aylor, Superintendent of CVRJ, said his Board has not looked at his draft budget yet. The figures do not account for any State money. He encouraged each member of the Board of Supervisors to read the Authority agreement. There will be an increase in the budget but he can't say, at this time, exactly what that amount will be. Mr. Aylor said he and his staff are working on getting the numbers down.

Mr. Aylor said a lot of information has gone back and forth between him, the Jail Board, County Administrator's and Finance Directors. He said he could not help it if the information was not forwarded to the Board of Supervisors. Information sent to County Administrators is

now by certified mail with a copy going to the Chairman of the Board of Supervisors. Everyone just has to wait to see what the State does.

Mr. Martin asked if these numbers were in the Jail budget submitted last year. Mr. Aylor said no. He does the budget year to year with a five year plan as required by the Authority agreement. He reiterated his comment that he sends the information out and can't help it if it is not received, read or looked at.

Mr. Frydl noted that every County has been surprised by these numbers. Mr. Aylor commented that he is responsible to the Jail Board, not each jurisdiction.

RE: MATTERS FROM THE PUBLIC

Mr. Clarence Peyton, former member of the Board of Supervisors and representative on the CVRJ Board, reviewed the history of the expansion project. The Board of Supervisors approved the County's portion of the project so why are there questions now? He asked if lack of local oversight has created a surprise for the Board of Supervisors. This seems to be a tremendous surprise even though it was clearly stated in all details disbursed. He suggested the Board make decisions on fact based information and pay attention to details of financial reports submitted by the Jail Superintendent.

RE: CONSENT AGENDA

Upon motion by Davis Lamb and unanimous vote, the Board approved the minutes of the January 13, 2015 meeting as corrected.

Recorded vote:	David Cox	-	Yes
	Jim Frydl	-	Yes
	Eddie Deane	-	Yes
	Davis Lamb	-	Yes
	Bill Martin	-	Yes

Motion carried.

RE: COUNTY ADMINISTRATOR'S REPORT

See Attachment "A" for County Administrator's report.

RE: OTHER MATTERS FROM BOARD MEMBERS

The Board approved the dates for the budget process as recommended by the Finance Director.

Mr. Martin said he will be attending the Thomas Jefferson Planning District Commission strategic planning session.

Mr. Frydl said the School Facilities Committee completed the request for proposals and it should come before the Board of Supervisors in March.

Mr. Frydl said the budget is the main concern and he wants the information needed to make sound decisions such as audit information, year-to-date monthly reports, etc. This has been on the County Administrator's report for the last several meetings. The Board needs to make it clear that this is a priority.

Mr. Frydl noted most counties are largely through the budget process and this Board does not even have financial information to do oversight. He suggested the Board needs to support

Mr. Barkley and whatever staff needs to get this done. He finds it embarrassing when citizens are asking for information and the Board does not have it.

Departments do not get ongoing information either. Budget information was recently distributed giving departments 11 working days, 2 of which were holidays, to create a budget. This put the department heads in a difficult position which could have been made better by having ongoing data.

Mr. Frydl also felt the budget process should be streamlined. The workshops should be prioritized towards departments who want to make changes and need to justify those changes. Departments should not have to come in to beg for a particular line item. There needs to be a more fine-tuned process.

Mr. Frydl also commented on the earlier discussion regarding the Jail, saying there is a communication error. All counties have reacted the same way to the figures recently released.

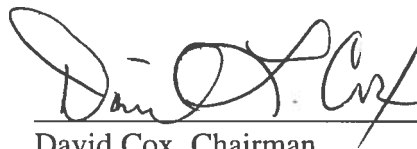
Mr. Deane agreed with trying to be proactive in budgeting noting transparency and communication is important. He agreed with what Mr. Frydl said.

Mr. Frydl said the Board needs to hold staff accountable through the County Administrator and support them by providing training or software as necessary.

Mr. Deane agreed. Mr. Cox said the budget is the Board's number one priority. Mr. Lamb said it seems like the Board is rushed during the budget season with everything hitting at one time.

RE: ADJOURN MEETING

The meeting ended at 9:37 p.m. The next scheduled meeting of the Board of Supervisors will be on Tuesday, February 10, 2015.

A handwritten signature in black ink, appearing to read "David Cox", written over a horizontal line.

David Cox, Chairman  
Greene County Board of Supervisors



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***County Administrator's Report***  
*Prepared for the Board of Supervisors*  
*January 27, 2015*

**FY 16 Budget**

- Budget and CIP guidance have been distributed to departments, and staff continues to meet with representatives from our regional associations to discuss budget priorities for the coming fiscal year. While some indicators show some growth, we anticipate another year of minimal expansion of personnel and programs. The Central Virginia Regional Jail budget proposal continues to be a matter of serious concern as we approach the adoption of our County budget.

**Financial Reporting**

- The County Financial Report for FY '14 has not been completed. This is a source of frustration and will be discussed with the County's auditor. Staff will keep the Board apprised of any progress made on the audit report as well as any progress in developing a routine reporting system for revenues and expenditures, which is a routine financial report for planning and monitoring of the budget throughout the year. This would give a better foundation for development of the future year's budget.

**Shenandoah National Park Fee Increase**

- Officials at Shenandoah National Park to phase in fee increases with an initial increase on May 1, 2015, and a final increase taking place on January 1, 2017. The original proposal has been modified to phase in the increase over a two-year period to give stakeholders more time to adjust to and plan for these increases.

**County Website Upgrade**

- We are working on a new domain name and web hosting service and we have already begun the process of reviewing content at the department level.

### Transportation

- We are working with VDOT to explore possible revenue sharing opportunities associated with improvements that would better accommodate future development in the vicinity of the intersection at Rt. 29 and 33.

### Reservoir Impoundment Project

- We are renewing our focus on the reservoir impoundment project and would like to see 2015 as the year we complete the land acquisition phase of the project so we can move on to the more detailed engineering and design phase of the project.

### Regional Initiatives

- Staff and our supervisors continue to participate in regional dialogue about broadband expansion, public safety radio communications, and equalized revenue authority for Counties as priority issues.

### 2015 Re-assessments

- With the assessments process essentially completed, staff is preparing the required public notice and we will be scheduling Board of Equalization hearings after advertising is completed and hearings are requested. Staff has received an invoice from Pearson's that is double the amount budgeted for the project in the current year and we are working to resolve this issue and will keep the Board apprised.

### Fire/Rescue

- The County/Rescue Squad work group draft agreement, and our volunteer fire companies have also drafted an "apparatus replacement program" will be presented and reviewed during the FY'16 budget process.

### Greene County Health Department

- The Virginia Department of Health has selected a new district health director for our Greene County Health Department, Denise E. Bonds, MD, MPH. Dr. Bonds came to VDH from the National Institutes of Health where she served as a medical officer and serves as an adjunct professor at UVA.

### Stormwater Management Plan



- We have received notice from DEQ that the Greene County Stormwater Management Program has been approved and is in compliance with the Virginia Stormwater Management Act, giving the County formal authorization to operate and enforce a VSMP as of July 1, 2014.